## Senate Study Bill 3217 - Introduced

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| ВУ  | (PROPOSED COMMITTEE O | N |
|     | WAYS AND MEANS BILL B | Y |
|     | CHAIRPERSON BOLKCOM)  |   |

## A BILL FOR

- 1 An Act relating to state taxation and related budgetary
- 2 matters, including state sales and use taxes, the natural
- 3 resources and outdoor recreation trust fund, and the state
- 4 individual income tax, and including effective date and
- 5 applicability provisions.
- 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I

- 2 SALES AND USE TAXES AND THE NATURAL RESOURCES AND OUTDOOR
- 3 RECREATION TRUST FUND
- 4 Section 1. Section 423.2, subsection 1, unnumbered
- 5 paragraph 1, Code 2014, is amended to read as follows:
- 6 There is imposed a tax of six percent at the rate specified
- 7 in subsection 13 upon the sales price of all sales of tangible
- 8 personal property, consisting of goods, wares, or merchandise,
- 9 sold at retail in the state to consumers or users except as
- 10 otherwise provided in this subchapter.
- 11 Sec. 2. Section 423.2, subsections 2 and 3, Code 2014, are
- 12 amended to read as follows:
- 2. A tax of six percent at the rate specified in subsection
- 14 13 is imposed upon the sales price of the sale or furnishing
- 15 of gas, electricity, water, heat, pay television service, and
- 16 communication service, including the sales price from such
- 17 sales by any municipal corporation or joint water utility
- 18 furnishing gas, electricity, water, heat, pay television
- 19 service, and communication service to the public in its
- 20 proprietary capacity, except as otherwise provided in this
- 21 subchapter, when sold at retail in the state to consumers or
- 22 users.
- 23 3. A tax of six percent at the rate specified in subsection
- 24 13 is imposed upon the sales price of all sales of tickets
- 25 or admissions to places of amusement, fairs, and athletic
- 26 events except those of elementary and secondary educational
- 27 institutions. A tax of six percent at the rate specified in
- 28 subsection 13 is imposed on the sales price of an entry fee or
- 29 like charge imposed solely for the privilege of participating
- 30 in an activity at a place of amusement, fair, or athletic event
- 31 unless the sales price of tickets or admissions charges for
- 32 observing the same activity are taxable under this subchapter.
- 33 A tax of six percent at the rate specified in subsection 13
- 34 is imposed upon that part of private club membership fees or
- 35 charges paid for the privilege of participating in any athletic

- 1 sports provided club members.
- 2 Sec. 3. Section 423.2, subsection 4, paragraph a, Code 2014,
- 3 is amended to read as follows:
- 4 a. A tax of six percent at the rate specified in subsection
- 5 13 is imposed upon the sales price derived from the operation
- 6 of all forms of amusement devices and games of skill, games of
- 7 chance, raffles, and bingo games as defined in chapter 99B, and
- 8 card game tournaments conducted under section 99B.7B, that are
- 9 operated or conducted within the state, the tax to be collected
- 10 from the operator in the same manner as for the collection of
- 11 taxes upon the sales price of tickets or admission as provided
- 12 in this section. Nothing in this subsection shall legalize any
- 13 games of skill or chance or slot-operated devices which are now
- 14 prohibited by law.
- 15 Sec. 4. Section 423.2, subsection 5, Code 2014, is amended
- 16 to read as follows:
- 17 5. There is imposed a tax of six percent at the rate
- 18 specified in subsection 13 upon the sales price from the
- 19 furnishing of services as defined in section 423.1.
- 20 Sec. 5. Section 423.2, subsection 7, paragraph a,
- 21 unnumbered paragraph 1, Code 2014, is amended to read as
- 22 follows:
- 23 A tax of six percent at the rate specified in subsection 13
- 24 is imposed upon the sales price from the sales, furnishing, or
- 25 service of solid waste collection and disposal service.
- Sec. 6. Section 423.2, subsection 8, paragraph a, Code 2014,
- 27 is amended to read as follows:
- 28 a. A tax of six percent at the rate specified in subsection
- 29 13 is imposed on the sales price from sales of bundled
- 30 transactions. For the purposes of this subsection, a "bundled
- 31 transaction" is the retail sale of two or more distinct and
- 32 identifiable products, except real property and services to
- 33 real property, which are sold for one nonitemized price. A
- 34 "bundled transaction" does not include the sale of any products
- 35 in which the sales price varies, or is negotiable, based on

- 1 the selection by the purchaser of the products included in the 2 transaction.
- 3 Sec. 7. Section 423.2, subsection 9, Code 2014, is amended 4 to read as follows:
- 5 9. A tax of six percent at the rate specified in
- 6 subsection 13 is imposed upon the sales price from any mobile
- 7 telecommunications service, including all paging services,
- 8 that this state is allowed to tax pursuant to the provisions
- 9 of the federal Mobile Telecommunications Sourcing Act, Pub.
- 10 L. No. 106-252, 4 U.S.C. § 116 et seq. For purposes of this
- 11 subsection, taxes on mobile telecommunications service, as
- 12 defined under the federal Mobile Telecommunications Sourcing
- 13 Act that are deemed to be provided by the customer's home
- 14 service provider, shall be paid to the taxing jurisdiction
- 15 whose territorial limits encompass the customer's place of
- 16 primary use, regardless of where the mobile telecommunications
- 17 service originates, terminates, or passes through and
- 18 shall in all other respects be taxed in conformity with
- 19 the federal Mobile Telecommunications Sourcing Act. All
- 20 other provisions of the federal Mobile Telecommunications
- 21 Sourcing Act are adopted by the state of Iowa and incorporated
- 22 into this subsection by reference. With respect to mobile
- 23 telecommunications service under the federal Mobile
- 24 Telecommunications Sourcing Act, the director shall, if
- 25 requested, enter into agreements consistent with the provisions
- 26 of the federal Act.
- 27 Sec. 8. Section 423.2, subsection 11, paragraph b,
- 28 subparagraph (2), Code 2014, is amended to read as follows:
- 29 (2) Transfer from the remaining revenues the amounts
- 30 required under Article VII, section 10, of the Constitution
- 31 of the State of Iowa to the natural resources and outdoor
- 32 recreation trust fund created in section 461.31, if applicable.
- 33 Sec. 9. Section 423.2, subsection 13, Code 2014, is amended
- 34 by striking the subsection and inserting in lieu thereof the
- 35 following:

- 1 13. a. For the period beginning January 1, 2016, and ending
- 2 December 31, 2016, the sales tax rate is six and one-eighth
- 3 percent.
- 4 b. For the period beginning January 1, 2017, and ending
- 5 December 31, 2017, the sales tax rate is six and two-eighths
- 6 percent.
- 7 c. For the period beginning January 1, 2018, and ending
- 8 December 31, 2029, the sales tax rate is six and three-eighths
- 9 percent.
- 10 d. Beginning January 1, 2030, the sales tax rate is five and
- 11 three-eighths percent.
- 12 Sec. 10. Section 423.5, subsection 1, unnumbered paragraph
- 13 1, Code 2014, is amended to read as follows:
- Except as provided in paragraph c'', an excise tax at the
- 15 rate of six percent specified in subsection 5 of the purchase
- 16 price or installed purchase price is imposed on the following:
- 17 Sec. 11. Section 423.5, subsection 5, Code 2014, is amended
- 18 by striking the subsection and inserting in lieu thereof the
- 19 following:
- 20 5. a. For the period beginning January 1, 2016, and ending
- 21 December 31, 2016, the use tax rate is six and one-eighth
- 22 percent.
- 23 b. For the period beginning January 1, 2017, and ending
- 24 December 31, 2017, the use tax rate is six and two-eighths
- 25 percent.
- 26 c. For the period beginning January 1, 2018, and ending
- 27 December 31, 2029, the use tax rate is six and three-eighths
- 28 percent.
- d. Beginning January 1, 2030, the use tax rate is five and
- 30 three-eighths percent.
- 31 Sec. 12. Section 423.43, subsection 1, paragraph b, Code
- 32 2014, is amended to read as follows:
- 33 b. Subsequent to the deposit into the general fund of the
- 34 state and after the transfer of such pursuant to paragraph "a",
- 35 the department shall do the following in the order prescribed:

- 1 (1) Transfer the revenues collected under chapter 423B, the 2 department shall transfer one-sixth.
- 3 (2) (a) Transfer the applicable percentage as specified
- 4 in subparagraph division (b) of such remaining revenues to the
- 5 secure an advanced vision for education fund created in section
- 6 423F.2.
- 7 (b) (i) For the period beginning January 1, 2016, and
- 8 ending December 31, 2016, the applicable percentage is sixteen
- 9 and three thousand two hundred sixty-five ten-thousandths
- 10 percent.
- 11 (ii) For the period beginning January 1, 2017, and ending
- 12 December 31, 2017, the applicable percentage is sixteen
- 13 percent.
- 14 (iii) For the period beginning January 1, 2018, and ending
- 15 December 31, 2029, the applicable percentage is fifteen and six
- 16 thousand eight hundred sixty-three ten-thousandths percent.
- 17 <u>(c)</u> This <del>paragraph</del> subparagraph (2) is repealed December
- 18 31, 2029.
- 19 Sec. 13. PURPOSE. The purpose of this division of this Act
- 20 is to provide for the implementation of Article VII, section
- 21 10, of the Constitution of the State of Iowa by fully funding
- 22 the natural resources and outdoor recreation trust fund as
- 23 created in section 461.31, pursuant to Article VII, section 10,
- 24 of the Constitution of the State of Iowa.
- 25 Sec. 14. EFFECTIVE DATE. This division of this Act takes
- 26 effect January 1, 2016.
- 27 DIVISION II
- 28 INDIVIDUAL INCOME TAX
- Sec. 15. Section 422.5, subsection 3, Code 2014, is amended
- 30 to read as follows:
- 31 3. a. (1) The tax shall not be imposed on a resident or
- 32 nonresident whose net income, as defined in section 422.7,
- 33 is <del>thirteen thousand five hundred dollars or less</del> equal
- 34 to or less than the appropriate dollar amount specified in
- 35 subparagraph (2) in the case of married persons filing jointly

1 or filing separately on a combined return, heads of household, 2 and surviving spouses or nine thousand dollars or less equal 3 to or less than the appropriate dollar amount specified in 4 subparagraph (3) in the case of all other persons; but in the 5 event that the payment of tax under this division would reduce 6 the net income to less than thirteen thousand five hundred 7 dollars or nine thousand dollars the appropriate dollar amount 8 specified in subparagraph (2) or (3), as applicable, then 9 the tax shall be reduced to that amount which would result 10 in allowing the taxpayer to retain a net income of thirteen 11 thousand five hundred dollars or nine thousand dollars equal 12 to the appropriate dollar amount specified in subparagraph (2) 13 or (3), as applicable. The preceding sentence does not apply 14 to estates or trusts. For the purpose of this subsection, the 15 entire net income, including any part of the net income not 16 allocated to Iowa, shall be taken into account. For purposes 17 of this subsection, net income includes all amounts of pensions 18 or other retirement income received from any source which is 19 not taxable under this division as a result of the government 20 pension exclusions in section 422.7, or any other state law. 21 If the combined net income of a husband and wife exceeds 22 thirteen thousand five hundred dollars the appropriate dollar 23 amount specified in subparagraph (2), neither of them shall 24 receive the benefit of this subsection, and it is immaterial 25 whether they file a joint return or separate returns. However, 26 if a husband and wife file separate returns and have a combined 27 net income of thirteen thousand five hundred dollars equal 28 to or less than the appropriate dollar amount specified in 29 subparagraph (2), neither spouse shall receive the benefit of 30 this paragraph, if one spouse has a net operating loss and 31 elects to carry back or carry forward the loss as provided 32 in section 422.9, subsection 3. A person who is claimed as 33 a dependent by another person as defined in section 422.12 34 shall not receive the benefit of this subsection if the person 35 claiming the dependent has net income exceeding thirteen

- 1 thousand five hundred dollars or nine thousand dollars the
- 2 appropriate dollar amount specified in subparagraph (2) or (3),
- 3 as applicable or the person claiming the dependent and the
- 4 person's spouse have combined net income exceeding thirteen
- 5 thousand five hundred dollars or nine thousand dollars the
- 6 appropriate dollar amount specified in subparagraph (2) or (3),
- 7 as applicable.
- 8 (2) (a) For tax years beginning on or after January
- 9 1, 2016, but before January 1, 2017, the dollar amount is
- 10 twenty-four thousand seven hundred fifty dollars.
- 11 (b) For tax years beginning on or after January 1, 2017, but
- 12 before January 1, 2018, the dollar amount is thirty thousand
- 13 two hundred fifty dollars.
- 14 (c) For tax years beginning on or after January 1, 2018, the
- 15 dollar amount is thirty-five thousand two hundred dollars.
- 16 3. (a) For tax years beginning on or after January 1,
- 17 2016, but before January 1, 2017, the dollar amount is twenty
- 18 thousand two hundred fifty dollars.
- 19 (b) For tax years beginning on or after January 1, 2017,
- 20 but before January 1, 2018, the dollar amount is twenty-five
- 21 thousand seven hundred fifty dollars.
- 22 (c) For tax years beginning on or after January 1, 2018, the
- 23 dollar amount is thirty thousand seven hundred dollars.
- 24 b. In lieu of the computation in subsection 1 or 2, or in
- 25 paragraph "a" of this subsection, if the married persons',
- 26 filing jointly or filing separately on a combined return,
- 27 head of household's, or surviving spouse's net income exceeds
- 28 thirteen thousand five hundred dollars the appropriate dollar
- 29 amount specified in paragraph "a", subparagraph (2), the
- 30 regular tax imposed under this division shall be the lesser of
- 31 the maximum state individual income tax rate times the portion
- 32 of the net income in excess of thirteen thousand five hundred
- 33 dollars the appropriate dollar amount specified in paragraph
- 34 "a", subparagraph (2), or the regular tax liability computed
- 35 without regard to this sentence. Taxpayers electing to file

- 1 separately shall compute the alternate tax described in this
- 2 paragraph using the total net income of the husband and wife.
- 3 The alternate tax described in this paragraph does not apply
- 4 if one spouse elects to carry back or carry forward the loss as
- 5 provided in section 422.9, subsection 3.
- 6 Sec. 16. EFFECTIVE DATE. This division of this Act takes
- 7 effect January 1, 2016.
- 8 Sec. 17. APPLICABILITY. This division of this Act applies
- 9 to tax years beginning on or after January 1, 2016.
- 10 EXPLANATION
- 11 The inclusion of this explanation does not constitute agreement with
- 12 the explanation's substance by the members of the general assembly.
- 13 This bill relates to the state sales and use taxes, the
- 14 natural resources and outdoor recreation trust fund, and the
- 15 state individual income tax.
- 16 DIVISION I SALES AND USE TAXES. Division I relates
- 17 to state sales and use taxes and to an amendment to the Iowa
- 18 Constitution ratified on November 2, 2010, which created a
- 19 natural resources and outdoor recreation trust fund (fund)
- 20 and dedicated a portion of state revenues to the fund for
- 21 the purposes of protecting and enhancing water quality and
- 22 natural areas in the state including parks, trails, and fish
- 23 and wildlife habitat, and conserving agricultural soils in
- 24 the state (Article VII, section 10). The fund is codified in
- 25 Code section 461.31. Pursuant to the amendment, the amount
- 26 credited to the fund will be equal to the amount generated
- 27 by an increase in the state sales tax rate occurring after
- 28 the effective date of the constitutional amendment, but shall
- 29 not exceed the amount that a state sales tax rate of 0.375
- 30 percent would generate. The state sales tax rate has not
- 31 been increased since the effective date of the constitutional
- 32 amendment, so no amounts have been credited to the fund. The
- 33 division increases the sales tax rate and the use tax rate
- 34 from 6 percent to 6.125 percent on January 1, 2016, from 6.125
- 35 percent to 6.25 percent on January 1, 2017, and from 6.25

- 1 percent to 6.375 percent on January 1, 2018. The division
- 2 also amends the transfer of use tax revenues to the secure
- 3 an advanced vision for education fund (SAVE) in Code section
- 4 423F.2 to ensure that SAVE receives approximately the same
- 5 proportion of the total use tax revenue as it did prior to the
- 6 use tax rate increases provided in the division.
- 7 The division takes effect January 1, 2016.
- 8 DIVISION II INDIVIDUAL INCOME TAXES. Division II
- 9 relates to the individual income tax. The division increases
- 10 the amount of net income at which the individual income tax
- 11 will not be imposed on a taxpayer who is under 65 years of
- 12 age. Under current law, the individual income tax is not
- 13 imposed if net income does not exceed \$13,500 in the case of
- 14 married persons filing a joint or separate return, a head of
- 15 household, or a surviving spouse, or \$9,000 in the case of
- 16 all other taxpayers. The division increases those amounts to
- 17 \$24,750 or \$20,250, respectively, for tax year 2016; \$30,250
- 18 or \$25,750, respectively, for tax year 2017; and \$35,200 or
- 19 \$30,700, respectively, for tax year 2018, and for each tax year
- 20 thereafter.
- 21 The division makes a conforming amendment to the calculation
- 22 of the alternate tax in Code section 422.5(3)(b) for married
- 23 persons filing a joint or separate return.
- 24 The division takes effect January 1, 2016, and applies to tax
- 25 years beginning on or after that date.